

**REPORT OF EVALUATION  
OF REGIONAL INVESTIGATION UNITS**

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## **ACRONYMS**

**RM – Republic of Moldova**

**MIA – Ministry of Internal Affairs**

**GPI – General Police Inspectorate**

**NII – National Investigation Inspectorate**

**PD – Police Department**

**PI – Police Inspectorate**

**SPL – Service of procurements and logistics**

**EU – European Union**

**GD – Government Decision**

**ATU – Autonomous territorial unit**

## **I. INTRODUCTION**

The realization of an area of security and protection of the rights of citizens in the democratic states is imposed by the special dangers to which the society is exposed, including on the part of the organized and cross-border criminality. At the European level, the EU pays priority attention to security policies, by the creation of a complex system of legislative documents and institutions mandated specifically for the fulfilment of the objectives of security.

The Republic of Moldova also gives priority to the security and protection of the rights of citizens and is in the period of the efficiency increase and creation of its own security system, including aimed at the control of the organized and cross-border criminality, focusing on the adoption of European and international good practices.

According to the Association Agreement signed on June 27<sup>th</sup>, 2014 between the Republic of Moldova and the European Union, ratified by the Parliament of the Republic of Moldova on July 02<sup>nd</sup>, 2014 and by the European Parliament on November 13<sup>th</sup>, 2014, more extended regulatory norms and cooperation commitments were established in all areas of interest that include also the control of the organized and cross-border criminality.

The control of the organized and cross-border criminality represents the specific domain of activity of the Police and is determined by the competences assigned by the norms, and the good performance in this sense is achieved through the established organizational mechanisms of the activity in the indicated area.

Regulation on the organization and functioning of the General Police Inspectorate of the Ministry of Internal Affairs, approved by the GD No. 283 of April 24<sup>th</sup>, 2013 is one of the regulatory mechanisms that determines directly the specialized central unit of the Police in the control of criminality – National Investigation Inspectorate.

The National Investigation Inspectorate was created for the purpose of the determination, investigation and detection of the particularly serious and exceptionally serious offenses, as well as those with a higher social resonance, prosecution and charge with the criminal offence of the particularly dangerous criminals, organization, conduct and management of special investigative activities and termination of the organized criminality. The National Investigation Inspectorate coordinates the activity of all criminal police subdivisions subordinated to the General Inspectorate and has a coverage radius throughout the territory of the Republic of Moldova (point 24, subpoint 1) of the Regulation approved by the GD No. 283 of April 24<sup>th</sup>, 2013).

Therefore, the content of the given report aims to highlight the current police mechanism existing in the domain of the control of the organized and cross-border criminality, the results of the concerned domain, including the opinions on the proliferation of investigation units with the segmented activity according to the regional principle.

## **II. CREATION OF REGIONAL INVESTIGATION UNITS**

Prior to the creation of the Regional Investigation Units, in 2017, by the expert contracted by the GPI of the MIA, Mr. Mihail Pitulescu, was carried out the feasibility study *“Consolidation and development of the capacities of the Police investigation structures in the control of the organized and cross-border criminality through regionalization”*, in which it was described the necessity and the effectiveness of the creation of the regional investigation units with concrete attributions in the prevention

and control of criminality, in all forms of manifestation. This study brings several recommendations, including on the dimension of the logistic insurance and supply of investigation units with the necessary for the activity.

Similarly, on November 27<sup>th</sup>, 2017, by the order of the GPI of the MIA No. 473, was approved *“The common standard of organization, functioning and supply of the subdivisions of investigations, criminal and criminalistic prosecution of Police”*, which unifies the provisions of several normative acts in a single norm and ensures the interaction between the services through the delimitation of the competences of intervention and of the exclusion of the imposition of improper attributions, including on the regional dimension of activity.

On December 26<sup>th</sup>, 2018, there was approved the order of the GPI No. 566 regarding the approval of the *“Framework regulation on the organization and functioning of the Regional investigation subdivisions of the National Investigation Inspectorate and Police Departments”*, on the basis of which were established their mission, basic functions and attributions. According to the Regulation, the mission of the Regional investigation units control of the organized and cross-border criminality, investigation of serious, especially serious and with a high social resonance offenses, including of the provision of methodological and practical assistance to the services of investigation of offenses within the Police Inspectorates, in the area of the served region.

In addition to the fact of the description of the material competences of the regional investigation units, the above-mentioned document establishes also their territorial competences.

Thus, from the fulfilled analysis, it is observed the following situation of the extension of competences, at regional level, of the regional investigation units:

- **Regional Police Department “Chisinau”** (with the seat in Chisinau municipality, will serve the inspectorates of Centru, Botanica, Ciocana, Riscani, Buiucani sector);
- **Regional Police Department “ATU of Gagauzia”** (with the seat in Comrat municipality will serve the districts of Comrat, Ceadir-Lunga, Vulcanesti);
- **Regional Police Department “Centru”**, with the seat in Chisinau municipality, will serve the districts of Ungheni, Telenesti, Soldanesti, Rezina, Nisporeni, Calarasi, Orhei, Hincesti, Straseni, Ialoveni, Criuleni, Anenii Noi, Dubasari.
- **Regional Police Department “North”**, with the seat in Balti municipality, will serve the districts of Briceni, Ocnita, Edinet, Donduseni, Soroca, Drochia, Riscani, Glodeni, Floresti, Falesti, Singerei and Balti municipality;
- **Regional Police Department “South”**, with the seat in Cahul city, will serve the districts of Taraclia, Cahul, Cantemir, Basarabasca, Leova and Cimislia.

Thus, it may be observed the situation that for the efficient control of the organized and cross-border criminality, at the level of the National Investigation Inspectorate, was created the Section “East” (*the order of the MIA No. 58 of February 12<sup>th</sup>, 2019 regarding the modification of the order of MIA No. 71 of February 28<sup>th</sup>, 2013*), with 4 personnel units that will manage all processes related to the mission for which it was created.

For the dislocation of those 5 regional investigation units, there were identified the seats of location as follows:

- a) Balti municipality, 15 Moscovei Street – Department “North” of NII (north region);

- b) Cahul city, 79 Ioan Voda cel Cumplit Street – Department “South” of NII (south region);
- c) Chisinau municipality, 14 Bucuriei Street – NII (centre region) and Section “East” of NII (east region);
- d) Chisinau municipality, 6 Tighina Street – Section of control of serious offenses and organized criminality (region of Chisinau municipality);
- e) Comrat municipality, 22 Komsomolului Street – Section of coordination of investigation activity (region of ATU of Gagauzia).

With reference to the Regional Investigation Unit “North”, at the current stage, the premises and the adjacent territory located in Balti municipality, 15 Moscova Street, were transmitted from the administration of the General Prosecutor’s Office of the Republic of Moldova to the administration of the Ministry of Internal Affairs (GPI) by the GD No. 980 of October 10<sup>th</sup>, 2018, being instituted the commission of real estate transmission, in accordance with the provisions of the Regulation on the manner of transmission of public property assets, the assets being received in the management of the GPI of the MIA.

At the same time, with reference to the Regional Investigation Unit “South”, on March 22<sup>nd</sup>, 2019, there was issued the Decision of the Municipal Council of Cahul with No. 2/11(38/11)-XXV, through which to the General Police Inspectorate was transmitted in gratuitous use the premises with the total area of 163,4 sqm (the ground floor premises with the area of 131,4 sqm and the basement premises with the area of 32,0 sqm) from the seat located at the address Cahul municipality, 79 Ioan Voda cel Cumplit Street, for the dislocation of the Department “South” of the National Investigation Inspectorate of the GPI.

At the same time, with the reference to the section “East” of the NII, it is to be located in the premises of the NII of the GPI, until the identification of some alternative solutions of their placement in a space located in the area of territorial competence.

The fulfilled analysis highlights the fact that actually the seats of 2 regional investigation units (*Police Department of Chisinau municipality and ATU of Gagauzia*) constitute the same spaces, owned previously.

Regarding the location of the regional investigation units “North” and “South”, these were revised, in the sense of the identification of other spaces, or additional spaces, so as to allow the realization of the basic activities established for the regional investigation structures.

### **III. EVALUATION OF INFRASTRUCTURE AND SUPPLY OF THE DEPARTMENTS “NORTH” AND “SOUTH” OF NII AT THE CURRENT STAGE.**

**Department “North” of NII**, with the personnel in the amount of 20 units of public functions with special status (investigation officers) and 1 function of civil officer, at present, continues to be located in Balti municipality, 35 Hotin Street, in a building that is on the balance sheet of the municipal clinical hospital of Balti that is transmitted for temporary use of the MIA/GPI.

The mentioned building represents a construction with a single level and has the total area of approximately 240 m<sup>2</sup>. At present, the Department “North” has 6 transport units in use.

On March 15<sup>th</sup>, 2019, within the meeting of the Working group on procurement of the GPI and on the basis of the report No. 646 of March 15<sup>th</sup>, 2019, it was decided the

initiation of the procedure of procurements – Request of price offers for the purchase of the services of the elaboration of project documentation and cost sheet for the works of the modernization and capital repair of the seat of location of the Department “North” Directorate of the National Investigation Inspectorate, through the Automated information system “State Register of Public Procurements” (MTender).

Thus, on March 29<sup>th</sup>, 2019 by the GPI was published on the website <https://mtender.gov.md>, the electronic tender procedure – Services of elaboration of project documentation for seat of regional investigation unit North, as a result of which the winner was designated the “Mihancons-Grup” LLC having the lowest price of the offer.

At present, on the basis of the contract of work and labour No. 118 of November 04<sup>th</sup>, 2019, the contractor, in the person of the LLC “Profnatin”, performs the works of capital repair of the building located at 15 Moscova Street, Balti municipality. At this moment, on the basis of the authorization of demolition, the contractor initiated the works of demolition of the old construction that was in a deplorable state. After demolition, there were initiated the works of the consolidation of building, being initiated the works of the construction of the foundation of building.

**Department “South” of NII**, with the personnel in the amount of 14 units of public functions (4 vacant positions), with special status (investigating officers), which continues to be dislocated in Cahul city, 31 august Street, No. 28 and No. 30, in the seat of the Police Inspectorate of Cahul, using 5 working offices on different floors. According to the administration of the Department “South”, the managed subdivision has 5 transport units in use.

At present, the contractor in the person of the LLC “Danstar Evolution”, performs the works of repair of the building located at 79 Ioan Voda cel Cumplit Street, being at the final stage of the execution of works.

**Police Departments of Chisinau and ATU of Gagauzia of the GPI** operate already in the regionalized system, and the investigation units are the component part thereof.

In 2017-2018, for the accommodation of the working conditions, were allocated the financial resources to the PD of Chisinau municipality and PD of ATU of Gagauzia.

Thus, the training rooms were renovated for the development of the investigative skills of the employees, allocated transport units for the increase of the mobility of investigation units, allocated units of computing technology and peripheral means as well as the necessary furniture.

#### **IV. PROPOSALS AND SOLUTIONS**

The completion of the process of accommodation of the conditions of activity for the employees of those 5 regional investigation units (renovation and supply of work spaces), as well as at the identification of the needs of logistical supplies for the activity, it is imposed imperatively:

- a) acquisition of transport units that would allow the assurance of the mobility of investigation teams;
- b) supply with computers and peripheral devices as needed;
- c) assurance of interconnection to the available information-analytical systems, necessary for the documentation of the offenses of organized criminality.

## **CONCLUSIONS**

On the basis of the evolutions registered in this chapter, we note that the component of complete operationalization of regional investigation units, provided for 2019, carries certain risks related to the completion of the reconstruction works for the newly identified locations. Thus, as it was mentioned in the Report, at the current stage all those 5 regional investigation units are operational, only that, the regional investigation units North and South, remain to be located in continuation in the previously held premises, until the completion of the works of modernization of new seats.

The risk identified at this stage consists in the failure to comply with the established terms, until the end of 2019, with the completion of the works of renovation of these objectives. This is due to the technological processes specific to the construction works, as well as to the constraints of financial nature.

At the same time, we conclude that the successful implementation of the project “Development of capacities of Police for 2016-2020” and in particular of the action “Consolidation of capacities of Police to control the organized and cross-border criminality” depends on the unconditional execution of:

1) Matrix of policies, annex to the Financing Agreement of the European Union CRIS: ENI/2015/038-144 “Support for development of Police” (2016-2020) – component A 3.1 “Development of capacities in the control of organized and cross-border criminality, including through the increase of research capacities on site”;

2) Strategy of development of Police for the years 2016-2020 and Action Plan on its implementation, approved by the Government Decision No. 587 of May 12<sup>th</sup>, 2016 - component 4.2 of the strategy and objective 3 of the plan;

3) Action Plan on consolidation of the capacities of Police to control the organized and cross-border criminality, for the years 2017-2020, approved by the order of the MIA No. 219 of July 19<sup>th</sup>, 2017.

This determines each manager of the designated institutions responsible for fulfilment of the actions and sub-actions indicated in the above-mentioned planning documents to ensure through the organizational levers with the dedication of the subordinated employees to the execution of the imposed activities.

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